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Agenda item 7
Adoption of the report of the Committee on its fifty-second session

Draft report

Rapporteur: Ms. Imelda **Smolcic** (Uruguay)

Addendum

Proposed strategic framework for the period 2014-2015
(Item 3 (b))

Programme 3
Disarmament

1. At its 11th meeting, on 11 June 2012, the Committee for Programme and Coordination considered programme 3, Disarmament, of the proposed strategic framework for the period 2014-2015 (A/67/6 (Prog. 3)).

2. The representative of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Appreciation and support were expressed for the programme and for the work of the Office for Disarmament Affairs. The Committee also expressed gratitude for the explanations provided for changes introduced in the overall orientation of the programme and in subprogrammes 2, 3 and 5.

4. Clarification was sought concerning the strategy of the Office for Disarmament Affairs based on its role in and responsibility for facilitating disarmament and non-proliferation measures at all levels, as well as promoting, strengthening and consolidating multilaterally negotiated principles and norms in all areas of disarmament and non-proliferation in all its aspects. The view was expressed that while efforts had been made at all levels to address both vertical and

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horizontal proliferation as well, the framework did not cover all aspects of the concept in its entirety.

5. Clarification was sought regarding the nexus between the issue of illicit small arms and that of development. The view was expressed that greater emphasis should be placed on the relationship between disarmament and development.

6. The opinion was expressed that the ultimate goals of the programme were not sufficiently reflected in various indicators of achievement under each subprogramme, as they were focused essentially on client satisfaction. Changes introduced in the programme's indicators of achievement placed greater emphasis on qualitative than on quantitative aspects. These should be reformulated to bring them more into line with the key objectives of the subprogrammes.

7. With respect to gender issues, clarification was sought as to how the goal of gender mainstreaming in disarmament affairs was being pursued, taking into account the programme performance report for the biennium 2010-2011.

8. The view was expressed that under subprogramme 1, Multilateral negotiations on arms limitation and disarmament, the order in which the elements in the objective were listed should be reversed. Clarification was sought with regard to the specific mandate of assisting Member States in the areas of consensus-building and capacity-building.

9. The opinion was expressed that under subprogramme 2, Weapons of mass destruction, due emphasis on nuclear disarmament should be maintained, as reflected in the strategic framework for the period 2012-2013. Numerical baselines and realistic targets should be established in the indicators of achievement. Clarification was sought as to the specific mandate of strengthening the role of the United Nations in addressing the issue of nuclear safety, as indicated in the plan outline of the proposed strategic framework for the period 2014-2015 (A/67/6 (Part I)), and how it related to the work of the International Atomic Energy Agency.

10. The view was expressed that under subprogramme 3, Conventional arms (including practical disarmament measures), changes should be made in paragraph 3.9 (c) and (f), as the strategies set out therein did not appear to be mandated activities. While paragraph 3.9 (g) and (h) supported transparency and capacity-building measures, the aspect of achieving universality should be addressed in both strategies set out therein.

11. The view was also expressed that under subprogramme 4, Information and outreach, the wording in the third line of paragraph 3.10 (f) should be revised to reflect the rules of procedure.

12. In addition, the view was expressed that under subprogramme 5, Regional disarmament, the indicators of achievement placed less importance on the issue of the universality of international agreements compared with the programme for the biennium 2012-2013. In addition, clarification was sought regarding the number and the locations of regional offices.

Conclusions and recommendations

13. **The Committee recommended that the wording "disarmament, arms limitation and non-proliferation in all its aspects" be used, where applicable, throughout the narrative of the programme.**

14. **The Committee recommended that the General Assembly approve the programme narrative of programme 3, Disarmament, of the proposed strategic framework, subject to the following modifications:**

Overall orientation

Paragraph 3.3

Replace the paragraph with the following:

"Within the Secretariat, substantive responsibility for the programme is vested in the Office for Disarmament Affairs. The Office's strategy in meeting the programme's objectives is designed around five subprogrammes and is based on its role in and responsibility for facilitating and encouraging, as appropriate, measures aimed at disarmament and non-proliferation in all its aspects and at all levels. The Office will continue to assist Member States in promoting, strengthening and consolidating multilaterally negotiated principles and norms in all areas of disarmament and non-proliferation in all its aspects. It will support efforts of Member States in the areas of disarmament and non-proliferation in all its aspects in order to help promote international peace and security and contribute to global efforts against terrorism. In order to do so effectively, the Office will enhance its capacity for more in-depth analysis, keeping track of developments in those areas, and will provide Member States with timely and practical advice, as requested. It will continue to assist Member States in their efforts towards international regulation of the arms trade and prevention of the illicit manufacture of and trafficking in small arms and light weapons in all its aspects. Moreover, the Office will facilitate and promote efforts for further implementation of the Programme of Action adopted at the United Nations Conference on the Illicit Trade in Small Arms and Light Weapons in All Its Aspects, as well as practical disarmament measures."

New paragraph 3.4

After paragraph 3.3, insert a new paragraph 3.4, to read as follows:

"The Office will assist Member States in increasing understanding of the relationship between disarmament and development. The Office will promote transparency, based on the principle of undiminished and increased security for all, and confidence-building measures in the field of disarmament. Through its regional centres for peace and disarmament, the Office will assist Member States in promoting regional approaches to disarmament, non-proliferation in all its aspects and regional and international peace and security. It will also continue to contribute to efforts to enhance disarmament expertise in Member States, as relevant, in particular in developing countries."

Renumber subsequent paragraphs accordingly.

Paragraph 3.6 (formerly paragraph 3.5)

Delete the last sentence.

Subprogramme 1
Multilateral negotiations on arms limitation and disarmament

Objective of the Organization

Replace the objective with the following:

"To support multilateral negotiations and deliberations on agreements on disarmament, arms limitation and non-proliferation in all its aspects, and provide support as required by States parties to the existing multilateral agreements in those areas".

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following:

"(a) Effective support to negotiations in the Conference on Disarmament and in conferences and meetings of States parties to various multilateral agreements on disarmament, arms limitation and non-proliferation in all its aspects, at the organizational, procedural and substantive levels".

Replace expected accomplishment (b) with the following:

"(b) Effective support to timely implementation of decisions, recommendations and programmes of action adopted by conferences and meetings of States parties to various multilateral disarmament, arms control and non-proliferation agreements".

Replace expected accomplishment (c) with the following:

"(c) Enhanced expertise of Member States in the field of disarmament and non-proliferation, including through the United Nations disarmament fellowship, training and advisory services programme, as well as improved gender balance in the participation in the programme".

Paragraph 3.8 (formerly paragraph 3.7)

In subparagraph (a), after the word "multilateral", replace the phrase "arms limitation and disarmament" with the phrase "disarmament and arms limitation".

At the end of subparagraph (b), insert the phrase "when requested by Member States".

Replace subparagraph (d) with the following:

"(d) Providing specialized training in the field of disarmament and arms limitation, including non-proliferation in all its aspects, to Member States, in particular developing countries, including through the United Nations disarmament fellowship, training and advisory services programme, and promoting gender-balanced participation in the programme;".

Replace subparagraph (e) with the following:

"(e) Monitoring and assessing trends in disarmament and arms limitation, and non-proliferation in all its aspects, in order to provide Member States and international and non-governmental organizations

participating in United Nations disarmament-related conferences and meetings with timely, accurate and factual information;".

Replace subparagraph (f) with the following:

"(f) Assisting Member States, at their request, in capacity-building through substantive support to various disarmament-related activities, including workshops, seminars, ad hoc presentations and advisory services, on an equal and non-discriminatory basis."

Subprogramme 2
Weapons of mass destruction

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following:

"(a) Effective and enhanced facilitation of the process of negotiations, deliberations and consensus-building on disarmament and non-proliferation in all its aspects, delivery systems and outer space, and issues of universality of international instruments dealing with weapons of mass destruction, in particular nuclear weapons, by Member States and States parties at their request".

Indicators of achievement

Replace indicator (a) (i) with the following:

"(i) Degree of satisfaction with the quality and timeliness of organizational and substantive services provided, as expressed by Member States".

Paragraph 3.9 (formerly paragraph 3.8)

Replace subparagraph (d) with the following:

"(d) Monitoring and assessing of current and future trends in the area of weapons of mass destruction, including nuclear weapons, with a view to achieving enhanced capacity to provide timely and accurate information and analysis;".

Replace subparagraph (f) with the following:

"(f) Providing more timely and comprehensive analysis, at the request of Member States, on a wide range of current and emerging issues on disarmament in all its aspects in order to build consensus;".

Subprogramme 3
Conventional arms (including practical disarmament measures)

Objective of the Organization

Replace the objective with the following:

"To promote greater mutual confidence among Member States in the field of conventional arms and facilitate their efforts in deliberations on the regulation and limitation of conventional weapons, taking into account the legitimate needs of States for self-defence".

Expected accomplishments of the Secretariat

In expected accomplishment (a), after the word "tools", add the phrase "within the agreed mandate".

In expected accomplishment (c), delete the phrase "and further development of the scope of such instruments".

Indicators of achievement

Replace indicator (a) with the following:

"(a) Degree of satisfaction with the quality and timeliness of organizational and substantive services provided, as expressed by Member States".

Paragraph 3.10 (formerly paragraph 3.9)

Delete subparagraph (f) and renumber subsequent subparagraphs accordingly.

Replace subparagraph (f) (formerly subparagraph (g)) with the following:

"(f) Supporting the United Nations Report on Military Expenditures and facilitating progress towards the broadest possible participation;".

Replace subparagraph (g) (formerly subparagraph (h)) with the following:

"(g) Supporting the continued operation of the United Nations Register of Conventional Arms;".

Subprogramme 4
Information and outreach

Paragraph 3.11 (formerly paragraph 3.10)

Replace subparagraph (c) with the following:

"(c) Implementing, as relevant, the recommendations of the 2002 United Nations study on disarmament and non-proliferation education in cooperation with or by relevant United Nations offices, disarmament-related international organizations and regional organizations, as well as with civil society organizations, especially non-governmental and academic organizations;".

Subprogramme 5
Regional disarmament

Indicators of achievement

Renumber indicator (a) as (a) (i).

Add a new indicator (a) (ii) to reflect the language of indicator (a) in the strategic framework for the period 2012-2013 (A/65/6/Rev.1), as follows:

"(ii) The number of activities (regional consultations, regional symposiums, capacity-building workshops and/or training activities, publications, advocacy and outreach activities related to universalization of treaties and full implementation of resolutions) undertaken at the national, subregional and region levels".

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Addendum

Proposed strategic framework for the period 2014-2015
(Item 3 (b))

Programme 4
Peacekeeping operations

1. At its 8th meeting, on 7 June 2012, the Committee considered programme 4, Peacekeeping operations, of the proposed strategic framework for the period 2014-2015 (A/67/6 (Prog. 4)).

2. The Assistant Secretary-General for Peacekeeping Operations introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Overall support was expressed for the programme of work of the Department of Peacekeeping Operations and the Department of Field Support. It was noted that effective peacekeeping operations were important for the maintenance of international peace and security. Furthermore, the view was expressed that Member States needed to control the quality of peacekeeping operations. It was pointed out that cooperation between the United Nations and the regional organizations was important. The need for continued support of peacekeeping operations and representation of troop- and police-contributing countries in making staffing appointments was emphasized.

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4. It was pointed out that there was a need to harmonize the objective of the Organization for all subprogrammes concerning references to both the Security Council and the General Assembly.

5. Concern was raised regarding the concept and approach of "Delivering as one", which was still under consideration and had not been endorsed by the intergovernmental bodies, in particular as it relates to countries where peacekeeping missions and other operations led by the Department of Peacekeeping Operations are deployed alongside United Nations agencies.

6. A delegation acknowledged that the reference to an integrated United Nations approach did not imply the acceptance of the concept "Delivering as one".

7. Clarification was sought as to the role of the international financial institutions in peacekeeping operations.

8. The view was expressed that the strategic framework for programme 4 appeared to place the General Assembly lower in the hierarchy than the Security Council, as indicators under subprogramme 1 referred to the Security Council and not to the General Assembly.

9. It was indicated that some of the expected accomplishments and indicators of achievement needed further refinement and that the indicators should focus on the work of the Secretariat rather than that of the Member States. Support was expressed for locating support functions close to the peacekeeping mission concerned.

10. Some delegations noted the overall orientation of the programme and underlined the importance of paragraph 4.10 relating to efforts by the Department of Field Support to deliver support to field-based missions through the global field support strategy, which would lead, among other results, to streamlined business processes and improved working methods throughout the Secretariat. The strategy would will also lead to the optimal use of resources and to the implementation of efficiencies.

11. Some delegations expressed the view that the Department of Field Support should continue to ensure the smooth transfer of functions to global and regional service centres so as to increase the efficiency and effectiveness of peacekeeping operations.

12. Under subprogramme 2, Military, it was noted that the expected accomplishments and indicators of achievement had no reference to the role of the General Assembly.

13. The view was expressed that the Secretariat should take proper measures to ensure that contingents meet their requirements with regard to contingent-owned equipment through consistent adherence to the obligations contained in their memorandums of understanding, in order to deliver their full unit capabilities, consisting of personnel and/or equipment.

14. Under subprogramme 3, Rule of law and security institutions, the view was expressed that "increased awareness" alone would not result in a reduction in the number of casualties resulting from landmines and explosives as referred to in expected accomplishment (c) and indicator of achievement (c).

15. Furthermore, clarification was sought on indicator of achievement (a) (i) of subprogramme 3 as to the practicality of the deployment of the police within 30 days of the adoption of a Security Council resolution.

16. Under subprogramme 4, Policy, evaluation and training, clarification was sought on the terms "multilateral partners" and "non-United Nations partners" and their roles.

17. Under subprogramme 5, Field administrative support, support was expressed for the Department's effort to train more personnel in connection with its zero-tolerance approach to misconduct. A suggestion was made that the strategic framework should reflect information on how the alleged misconduct was or would be resolved and monitored.

18. Some delegations expressed the view that sustained efforts should be made to ensure that peacekeepers adhere to the highest standards of behaviour, as it was an essential condition for the successful achievement of peacekeeping mandates. It was the view of the Committee that active training and strong command leadership were essential, as were disciplinary measures against culprits.

19. Under subprogramme 6, Integrated support services, the view was expressed that indicator of achievement (a) (i) could be strengthened.

20. Some delegations expressed the view that some field operations currently considered special political missions were actually peacekeeping operations and consequently should be financed as such. Furthermore, the view was expressed that the issue of special political missions vis-à-vis peacekeeping operations must be reviewed in depth by the General Assembly.

Conclusions and recommendations

21. **The Committee recommended that the General Assembly approve the programme narrative of programme 4, Peacekeeping operations, of the strategic framework for the period 2014-2015, subject to the following modifications:**

Overall orientation

Paragraph 4.3

At the end of the paragraph, replace "as determined by the Secretary-General" with "as approved by the relevant intergovernmental bodies".

Paragraph 4.5

In the second sentence, replace the words "peacekeeping missions" with the words "integrated peacekeeping missions" and delete the words "and other operations led by the Department of Peacekeeping Operations".

Revise the third sentence to read: "Both Departments will continue to pursue greater coordination, within existing mandates, with external partners, including international financial institutions and regional organizations, to enhance the ability of the United Nations to maintain international peace and security."

Paragraph 4.8

After the words "in protecting civilians", insert the words "in accordance with the purposes and principles of the Charter, specific Security Council mandates, basic principles of peacekeeping (consent of the parties, impartiality and non-use of force except in self-defence and in the defence of a mandate authorized by the Security Council)".

Paragraph 4.9

In the third sentence, replace "legitimate government authority" with "strengthened State authority".

Paragraph 4.12

Delete the words "the majority of".

A. Peacekeeping operations

Subprogramme 1
Operations

Indicators of achievement

Replace indicator of achievement (b) (ii) with the following:

"(ii) Number of missions fulfilling major benchmarks defined in and mandated by Security Council resolutions".

Subprogramme 2
Military

Indicators of achievement

At the end of indicator (b), add ", in compliance with relevant intergovernmental mandates".

Subprogramme 3
Rule of law and security institutions

Indicators of achievement

Renumber indicator (b) as (b) (i) and insert an additional indicator of achievement (b) (ii) as follows:

"(ii) Increased number of host countries of peacekeeping operations that are supported by those operations so that their rule of law and security institutions can fully assume their responsibility".

Strategy

Paragraph 4.19

Revise the sixth sentence to read: "The Office will actively engage regional and subregional organizations, Member States, leading academics, institutions and donors on all aspects of rule of law and security issues and will support the dissemination of lessons learned and best practices."

At the end of the last sentence, insert the words ", in accordance with relevant intergovernmental mandates".

Subprogramme 4
Policy, evaluation and training

Objective of the Organization

Replace the existing text with the following:

"To provide the policy, guidance and training tools essential for planning, establishing and sustaining effective and efficient peacekeeping operations in accordance with Security Council mandates and relevant General Assembly resolutions".

Indicators of achievement

In indicator of achievement (i), after the words "and best practices", insert the words "uploaded by the Secretariat and", and delete the words "and multilateral".

Subprogramme 5
Field administrative support

Expected accomplishments of the Secretariat

Replace expected accomplishment (c) with the following:

"(c) More timely reporting of and follow-up to allegations of misconduct".

Indicators of achievement

Delete indicator of achievement (b) (i) and renumber the succeeding indicators.

Revise indicator of achievement (b) (i) (*formerly (b) (ii)*) to read: "Increased percentage of international female staff serving in peacekeeping operations and other United Nations field missions".

Renumber existing indicator of achievement (c) as (c) (i) and insert new indicator (c) (ii) as follows:

"All allegations of serious misconduct recorded by peacekeeping operations in the Misconduct Tracking System are referred for investigation, as appropriate, in a timely fashion".

Strategy

Paragraph 4.24

Delete the words "the majority of".

Paragraph 4.27

In the penultimate sentence, replace the phrase "and assistance with appropriate follow-up to allegations of misconduct" with "and assistance with appropriate and timely follow-up to allegations of misconduct".

Subprogramme 6
Integrated support services

Expected accomplishments of the Secretariat

In expected accomplishment (a), replace the words "and other operations" with the words "and other United Nations field missions".

Indicators of achievement

Replace indicator of achievement (a) (i) with the following:

"(a) (i) Identification and deployment of logistic equipment capable of supporting start-up teams and initial troop and police deployments within 90 days of the adoption of Security Council mandates".

Strategy

Paragraph 4.29

Replace the last sentence with the following:

"On the basis of the new service delivery model of the global field support strategy, further proposals concerning redeployment to the Global Service Centre will be presented to the General Assembly for its consideration."